

Nga Iwi o Tainui

Long Term Community Planning Meeting with Councils Hopuhopu 12 May 2005

Introduction

Tenei te reo powhiri e karanga atu nei, e whakataukitia ake nei

“Mokau ki runga, Tamaki ki raro,

Pare Hauraki, Pare Waikato,

Te Kaokaoroa-o-Patetere,

Hoki mai ki Te Nehenehenui!”

Haere mai, nau mai ra e nga iwi o Tainui.

*Nga mana me nga nui o ia Poari-a-Iwi o ia Poari-a-Iwi huri noa, huri noa,
tena koutou katoa.*

In May 2005 Environment Waikato invited representative(s) of tribal authorities' management/boards within the Tainui waka region to a hui with representatives of local authorities and regional authorities within the same region.

The purpose of the hui was to consider the community development priorities of Tainui waka, so that councils might take account of these in their long term community plans. The hui aimed to reduce the consultation burden on iwi authorities by holding one hui where all parties could hear iwi priorities. Some iwi authorities are consulted by a number of different local authorities operating in their areas. Other local meetings could also take place if iwi authorities and local authorities wished to meet one to one to further discuss local matters.

The hui was designed to hear iwi specific issues as well as pan tribal issues common to all the Tainui iwi. The iwi authorities were invited to give a 30 minute presentation of the key priorities for iwi/community development in their areas. Mayors and other representatives of councils were invited to listen to iwi community development priorities that should be taken account of in local and regional planning.

The hui was held at the Hopuhopu debating chamber on May 12th 2005, from 10am to 3pm. A copy of the programme and the list of the participants is included in this report. The remainder of this report is a summary of key points made by the presenters, and some of their presentation slides.

Hui Programme

Welcome/Karakia – Puka Nepia (Waikato Raupatu Lands Trust)

Facilitators – Tania Simpson and Shane Te Ruki, (Kowhai Consulting Ltd)

Introduction – Reginald Profitt (Environment Waikato)

Presentations

- Waikato Raupatu Lands Trust - Tim Manukau
- Huakina Development Trust - Ray Cooper - Carmen Kirkwood - Wanda Kiel Rapana
- Ngati Maru - David Taipari

Lunch

- Maniapoto Maori Trust Board - Vance Winiata - Lynne Stafford
- Raukawa Maori Trust Board - Traci Houpapa

Open Session

- Te Mana Taiao Environmental Trust - Taiapu Paki

Questions and Answers

Closing Remarks – Reginald Profitt and Jenni Vernon (Environment Waikato)

Closing / Karakia - Puka Nepia (Waikato Raupatu Lands Trust)

Introduction

Environment Waikato

Reginald Proffit gave an introduction and background to the hui. His powerpoint presentation is included at Appendix 1 and the key points are summarised below:

- The purpose of the day was “*To ensure Maori aspirations are heard and considered in the Choosing Futures Waikato processes*”.
- The objectives of the day were:
 - To listen to Iwi/Maori environmental, social, economic and cultural aspirations for now and the future,
 - To enable Iwi/Maori aspirations to be represented in Regional Community Outcomes, and
 - To facilitate Iwi/Maori involvement in Regional Community Outcomes processes.
- Choosing Futures Waikato is a process undertaken by councils in Waikato to identify community outcomes, identify ways to achieve these outcomes, and to monitor and report back to the community on progress.
- Community outcomes are statements of what the community wants in terms of social, economic, environmental and cultural well-being. They are about working to identify and achieve what the whole of our community wants, using our communities’ resources efficiently, creating effective relationships and achieving our community vision.
- The Long Term Community Council Plan (LTCCP) is each council’s commitment to achieving these community outcomes.

An overview was also provided of the consultation process, the reports produced, the feedback provided etc. These are provided in slides 6-10 of the powerpoint presentation included in Appendix 1.

Representation at the Hui

The following organisations were represented at the hui:

Choosing Futures Waikato
Department of Internal Affairs
Environment Waikato
Franklin District Council
Hamilton City Council
Hauraki District Council
Huakina Development Trust
Maniapoto Maori Trust Board
Matamata-Piako District Council
Nehenehenui Regional Management Committee
Ngati Maru Runanga
Otorohanga District Council
Raukawa Trust Board
South Waikato District Council
Te Mana Taiao Environmental Trust
Te Puni Kokiri
Waipa District Council
Waikato District Council
Waikato District Health Board
Waitomo District Council

Refer Appendix 2 for a full list of attendees.

Summary of Key Points from Presenters

Waikato

Waikato Raupatu Lands Trust

Tim Manukau presented for the Waikato Raupatu Lands Trust. The following is a summary of the main points of his presentation (a copy of the powerpoint presentation is included at Appendix 3):

- It is important to understand Waikato's organizational structure to know who is responsible for different areas, for example, the Waikato Raupatu Lands Trust oversees grants, education and tribal development (refer slide 4).
- Waikato-Tainui has six main goals in its Strategic Plan (refer slide 5).
- Waikato would like to work in partnership with councils for mutual benefit.
- Waikato would like to become involved in developing a strategic relationship between council and Waikato from a governance and management level to an operational level (hapu and marae).
- Waikato would like to see Maori representation on council, not just seats but representation throughout all areas including mayoral, rates etc.
- The presentation concluded with a challenge extended for all iwi of Tainui *"to work together for the betterment of our communities"*.

Huakina Development Trust

CEO Ray Cooper introduced staff and acknowledged hui participants. He also noted that the new Act incorporates community involvement and the social services side.

Carmen Kirkwood and Wanda Kiel Rapana (Iwi Social Services) presented on behalf of the Trust. The following is a summary of the points made:

- Huakina Development Trust was originally part of the previous Tainui Trust Board structure and represented the northern part of the area. They covered 23 marae and over 17 hapu.
- The Trust was borne out of concern for the land and waterways.
- Acknowledgement of those who have passed on; Joe Wilson, Tahau Cooper, Uncle Turei, Rua Cooper, Mere Taka, Uncle Dave. Also acknowledge Waka Kukutai, Nganeko Minhinnick, Julie Wade and a team of over 200 that worked for environmental issues.

- Huakina's history has proven to inspire and motivate others to stay involved. The Trust's interest is not just environmental but includes community involvement. They provide a range of other services including social development and homecare, and they operate a farm.
- Historically their stance has been confrontational and they did not have a good relationship with Franklin District Council. However this was necessary at that time to achieve their outcomes.
- The Trust has learnt that in dealing with councils you need to:
 - Build relationships,
 - Have respect for one another,
 - Have regard for the other's point of view and put yourself in their position,
 - Have sincere involvement,
 - Have a willingness to make it work
 - Work together, and
 - Be proactive in participating.
- Hapu will never go away so it is important to meet together in a sincere way. In their experience, sharing kaitiakitanga with engineers and councils allowed everyone to participate.
- Challenge extended for Tainui waka to be the role model of the nation.

Ngati Maru

David Taipari presented on behalf of the Ngati Maru Runanga. The key points of his presentation are as follows:

- An historical overview of Ngati Maru was provided. Ngati Maru has lived in Aotearoa for 27 generations descending from Hoturoa and has lived in the Thames District for 15 generations. Through those 15 generations Ngati Maru continues to manage its business and has traded in forestry, farming, fishing, and the gold fields supporting economic development in the region and country. In 1867 the Gold Fields Agreement was created to set aside certain provisions for settlers to setup their economic growth and development within the township. Gold fields and the conditions of those agreements were set out in legislation.

Within a 2-year period the Gold Fields Validation Act was introduced and this made the original agreement null and void. The original agreement had protected Ngati Maru's rights, land, cultivations, reserves, and kainga. Since that time Ngati Maru has been asking for the land to be returned; land provided for schools, churches, hospitals, roads, and the infrastructure of the town. Ngati Maru still asks for this and has recently submitted the details of their claim to the Waitangi Tribunal.

- Councils need to remember the history of issues. From the Ngati Maru perspective, Ngati Maru has upheld its end of past agreements but councils have not and this is

often the reason why Maori are confrontational. An issue has often been going on for many years and it can be very frustrating.

- Hui/meetings can be useful although we can talk forever but if councils are not going to do anything about what is being said then there is no point in meeting. The challenge for councils is to go further than just a conversation.
- Councils need to take steps to determine who they should be consulting with, ignorance is not an excuse.
- Frustration was expressed over Maori land/waahi tapu being used first for roading, or public works or other community amenities. This is due to bad planning and/or a lack of consultation.

The following suggestions were made to improve relationships between Ngati Maru and councils:

- Councils should consider supporting a mapping exercise of mana whenua to get rid of the confusion over who they should consult. Currently Ngati Maru deals with 16 local and regional authorities.
- Formal memorandum of understandings need to occur with hapu, not company's or boards etc. because the people at hapu level don't know what has been agreed and what their obligations are.
- Consider establishing a proper forum for tangata whenua and council. An example was given of how council used to consult with rangatira of Ngati Maru. Can another forum like this be created for consultation?
- Consider establishing co-management structures for core practices such as economic development, wastewater, water treatment, sewerage, etc.
- Roading is a major issue for Ngati Maru. Roads have been put through urupa (burial grounds) and waahi tapu (sacred sites). External contractors who build these roads don't know the areas.
- Consider having Maori committee members on hearing committees. It is very difficult discussing Maori issues and concerns with a board of non-Maori.
- A transfer of power needs to occur in consultation with council.
- Councils should consider supporting tangata whenua over the seabed and foreshore legislation. It is Maori land, Maori have stayed there, harvested it, lived on it, and have a long-term, vested interest in it.
- Ngati Maru is interested in providing a chapter for inclusion in the Long Term Collective Councils Plan as a service delivery contract.

Ngati Maniapoto

Vance Winiata and Lyn Stafford presented on behalf of the Maniapoto Maori Trust Board for Ngati Maniapoto. The key points of Vance's presentation were:

- Existing legislation is providing leverage for Maori.
- The Ngati Maniapoto Trust Board has initiated discussion with the Waitomo District Council to promote Maori participation on council. However, representation comes down to Maori population.
- The Mid-Upper Waipa River Accord was a step in the right direction.
- Discussed an example of a road severing a marae from its urupa due to a lack of consultation.
- Discussed the example of Lake Ngaroto, where public access is currently hindered by duck shooters. The example illustrated the need for parties to work together.
- Maori need to be consulted early about emerging issues:
 - Sewerage discharge,
 - Aquaculture,
 - Sports facilities (perhaps have one main center instead of several individual centers),
 - Mining consent (example noted where wahi tapu had been mined by "accident"),
 - Rating issues (the basis of rating is unfair for Maori. Rates should be based on the amenities available. In many instances Maori land is a long way from community amenities, have dirt roads, no lighting and no public services such as rubbish collection etc).

The key points of Lyn Stafford's presentation are:

- The Maniapoto region comprises seven different regions managed by Regional Management Committee's (RMC). This allows councils to consult with these distinct groups. RMC's don't cross over into others boundaries and councils know whom to consult with.
- Key issues from the Maniapoto Maori Trust Board are:
 - Rates (how are rates determined? Rates sales occur when rates aren't paid so is an important issues for Maori),
 - Wahi tapu and urupa. Councils should respect that these are set aside and recognise them for their value to Maori. They should understand why it is important to us and that we have this responsibility to look after it. It may be useful to attend a Waitangi Tribunal hearing to see our people cry to see how deeply this affects us.
- It is a two-way street between Maori and non-Maori. Please understand why Maori say and do what we do.

- “If we take on others perspectives we will become much richer for it. We owe it to ourselves and our grandchildren”.

Ngati Raukawa

Thomas Smith introduced Traci Houpapa for the Raukawa Trust Board. A copy of her powerpoint presentation has been included at Appendix 4.

The key points have been summarised here:

- The Raukawa Trust Board is concerned with the wellbeing of Ngati Raukawa and is currently engaged in review and restructure.
- The Board’s strategic plan is the reference document for their development priorities.
- The Board is committed to establishing and maintaining strong partnerships to achieve mutually beneficial outcomes.
- In dealing with council they may need to agree to disagree but the relationship should be strong enough to get through this.
- To achieve their vision of “*total achievement and development of Raukawatanga and Tino Rangatiratanga*” the Board will build co-operation with stakeholders, control and manage Raukawa affairs, ensure the spiritual, physical, cultural well-being of whanau and hapu, and maintain and develop Ngati Raukawa tikanga.
- The Board has four key areas - environmental, economic, social, and cultural (refer powerpoint presentation for further detail on each of these areas).
- In building relationships the Board will “*focus on long-term, lasting relationships*” by:
 - Engaging a “principled partnership” relationship with councils (choose mandated representatives to work in the best interests of the iwi),
 - Having enhanced governance relationships between our organisations,
 - Actively participating in policy development and implementation impacting on Ngati Raukawa.
- The Board will meet with council to talk in more detail about their relationships, and Ngati Raukawa’s development priorities.
- “*We are building an iwi and are serious about this*”.

Open Session

The open session was an opportunity for Council representatives and other attendees to speak to the presentations, ask questions or comment on the matters raised. Te Mana Taiao Environmental Trust asked for an opportunity to give an overview of their organisation.

Te Mana Taiao Environmental Trust

Taiapu Paki gave an overview of Te Mana Taiao Environmental Trust. A copy of his powerpoint presentation has been included at Appendix 5. A summary of the key points are included here:

- Te Mana Taiao is a marae driven charitable trust that considers environmental policies. The Trust liaises with local and central government. Membership is open to all marae (they currently have interest from marae in Ngati Raukawa, Ngati Tuwharetoa, and Te Arawa).
- The Treaty of Waitangi, mauri, and sustainable development are important to Te Mana Taiao. They consider there must be a balance between social, cultural, economic and environmental needs.
- Te Mana Taiao considers key consultation issues are:
 - Quality Engagement
 - Make sure there's some doing at the end, not just meeting.
 - Maori need to be involved from the beginning of the process.
 - Properly resource tangata whenua to consult within themselves and seek independent advice.
 - Each group is a unique enterprise so the approach to consultation should also be unique.
- For further information refer to the powerpoint presentation at Appendix 5.

Question and Answer Session

Q. What is the next step? Where do we go from here? So there is a meaningful process to go forward.

A. Reginald Proffit – In terms of process for Choosing Futures Waikato and development of LTCCPs, it is getting hui information together and a report compiled by Kowhai will be sent to Choosing Futures Waikato and representatives here today from iwi and councils. The information will be incorporated with other consultation hui that have taken place and used to identify outcomes at regional and potentially local levels.

There is representation available for 5 iwi Maori on the working party (representatives have not yet been confirmed) and EW would like to work with Trust Boards and iwi here today to identify the 5 reps. Information on the 8 community and other stakeholders is also available.

We need people with planning expertise to produce meaningful outcome statements and help lead into identifying actions that can be implemented on the ground. The working party will draft information to ensure that information is retained and incorporated with integrity. We will see if the outcomes identified can be implemented by the actions and make further suggestions of how this can be done.

Around May 2006 there is an LTCCP that will be released by councils. The biggest challenge for this will be to know what is going to change tomorrow. There has been valuable discussion between iwi authorities and councils about the implications of the plans and the opportunities for change. I see this as the real effect of coming in for the short- term. Councils need to look at ourselves and what is happening here, what is being said and how can we give real effect to it. This is the forum to raise any questions.

Comment from the floor: (Steven Wilson – Te Mana Taiao) Talk today has been on the depth and quality of engagement. I question the effectiveness of the plan in terms of listening and engaging marae, hapu and iwi in terms of a meaningful contribution. I feel disillusioned and would hope that there is more than what Reginald has said.

Comment from the floor: It's up to each authority to determine how that is. Rather than top down approach of how we as council are going to engage you, it needs to be how you as council can engage us. There is more than one process to be followed to produce a fruitful result.

Comment from the floor: Owning the consultation process is important because iwi are in the middle of developing and are getting progressively better at the development of their iwi and what's going on within their rohe. There is some fear and it is up to you to eliminate the fear. There is a difference in being mandated by legislation which you are. We are responsible for the rangatiratanga held by hapu, marae and trusts.

Comment from the floor: Thanks from Waipa District to participants and organisers. We are all trying to do a good job and the day was informative. There is a responsibility for Waipa to lift the bar and continue to do a bit better.

Comment from the floor - Del Hood (Waikato DHB): Feels for hapu that deal with up to 16 local authorities. We have 10 territorial authorities and 2 regional councils and we don't invest energies as evenly as we'd like to and in particular those furthest a field. Mr Taipari from Ngati Maru commented that there is no map of the areas of the hapu. Would like to see that one of the things that come out of the hui is that such a map could be drawn up. It is not always easy to find out who is the right person to talk to.

A. Reginald – This forum provides an impetus for giving effect to the relationships. If we move past the rarururu and perceived barriers we can spot the real potential of the joint engagements. It may not be one on one but perhaps having a look at how we can support each other within both Maoridom and councils. EW is keen on undertaking a mapping project but would also look at transferability across the region and how this could be done. It could be potentially of use to iwi, regional & district councils, central government and other agencies (reps here today from DHB, DIA, MSD, TPK). There are heaps of ideas out there about how we can go forward better, and we need to get it into the right forum. Hopefully the impetus created from today will take that forward and realise that.

Comment from the floor - Lena Adams (Waikato DHB): Challenge to EW about the process of the Choosing Features kaupapa. In terms of the mapping project, as you (EW) have started a process, it's your responsibility to initiate the mapping and work with the people within in this room and other areas to ensure that the mapping process is achieved.

A. Reginald - There is a genuine undertaking that we do want to do this work but its how we get it right and make it work for everybody. We are doing little satellite studies now with 8 iwi in identifying waahi tapu and significant sites of their area. So in the decision making round we don't have roads going through an urupa. We don't need to know the detail. We need to keep going and progressing together.

Comment from the floor - Dean (South Waikato District Council): I sense there is some suspicion and cynicism from iwi authorities borne of time and experience and I accept that and delegated authorities accept that challenge too. In reality you can't make anybody change. The key is that they've got to want to change. This forum is a good vehicle for authorities that want to change, participate or step up to the mark. Where to from here – people that are here want to participate and listen. My own council is behind that 8-ball, we acknowledge that and want to move forward. We as bodies can't change bodies that haven't accepted this kaupapa or don't share the vision and there have to be other avenues or processes for them – be it ostracisation, audit, or pressure of other local authorities. The key point is that any organisation will change if there is a will. I sense from some of the participants here on both sides of the partnership there is a will, and we have to turn that will into action.

Comment from the floor - Rob Maguire (Waikato District Council): Note of thanks for the day. Will go back and try harder. With Moera (Solomon) on the council we will endeavour to do a better job in the next 3 years with communicating and finding ways to communicate better with you.

A. Reginald – Tairanga Whenua unit at EW has offered to assist councils to facilitate this. We acknowledge that not all councils are as well resourced and have iwi staff themselves. We have Councillor training packages and this is a genuine offer to assist.

Comment from the floor - Gaylene Roberts (Nga Iwi Topu o Waipa): We are not an iwi authority, an entity or owned by anybody. We are an iwi group that works with council. Please don't forget little bodies like ours. We do have issues because boards and runanga come and go, but we maintain our mana whenua status in the Waipa area and we maintain those iwi bodies who wish to participate in that body. We work well with the Council and need to define it a bit better. I understand that Matamata-Piako use our template of how we are set up. We are going to use the Huakina and Tainui policies. There are little groups out there trying to work and look after our whenua because it's ours.

Facilitator comment - Tania Simpson: We've had korero and issues today that have been put before over a number of years and with predecessor councils and the same issues will continue to be put until we get to a place where we have enduring solutions to the satisfaction of both partners. The challenge before us is to move to those solutions as quickly as possible. We heard of models today of what is working well, or what we'd ideally like to see and now it is for us to move towards that as bravely and quickly as we can, to come to some outcomes so that we will not have to sit in forums like this again and again. It has been a constructive and productive day

Nga Iwi o Tainui – Long Term Community Planning Meeting With Councils 12
Hopuhopu 12 May 2005

with quality and impressive presentations, clarity of opinions, views and whakaaro were of a very high standard. General note of thanks to all.

Closing remarks from Environment Waikato

Jenni Vernon

Note of thanks from EW and all councils. For all my years as a Councillor, this is my first forum like this. LTCCP is just one process and a whole lot more of what's been said today relates to day to day living together and operational processes.

It is up to all of us individually, we are here to make a difference and it is up to us to do something. Today for EW it's about doing something. We have taken some significant steps in the last 6 months – we have a very strong Tairanga Whenua group, councillors have taken some iwi training and have been criticised for it by media.

It is difficult for regional council when talking about economic, cultural, social, environmental development and getting other stakeholders bombarding you with what they would like to do with our resources. We do understand what its like to be a minority (often 3-4 people make plans for 4 million people, e.g. Geothermal, our region has 80% of the 20% that is left of that resource & it is a treasure). We will go forward together and it's up to every individual. This is the start and it takes a lifetime and a very long journey.

Appendix 2: List of Attendees

| <i>Name:</i> | <i>Organisation:</i> |
|--------------------|---|
| Gloria Ogden | Te Mana Taiao |
| Jerry Metekingi | Te Mana Taiao |
| Sel Baker | Hauraki District Council |
| Gary Paterson | Hauraki District Council |
| Jenni Vernon | Environment Waikato |
| Gavin Thomas | Choosing Futures Waikato |
| Martin Thomas | Choosing Futures Waikato |
| Mark Ball | Franklin District Council |
| Ken Dyer | Franklin District Council |
| Harry Wilson | Environment Waikato |
| Jim Howland | Environment Waikato |
| Julie Astwood | Waipa District Council |
| Rob McGuire | Waipa District Council |
| Clare Crickett | Environment Waikato |
| John Inglis | Waipa District Council |
| Paula Rolfe | Matamata-Piako District Council |
| Bob McGrail | Matamata-Piako District Council |
| Barry & Newa Carr | Nehenehenui Regional Management Committee |
| David Taipari | Ngati Maru |
| Wiremu Peters | Ngati Maru |
| Ross McNeil | Waipa District Council |
| Deborah Pilkington | Otorohanga District Council |

| | |
|-------------------------|---|
| John Tuhoro | Maniapoto Maori Trust Board/Nehenehenui Regional Management Committee Te Mana Taiao |
| Helen Nuku | Te Mana Taiao |
| Hohepa Huirana | Ngati Raukawa |
| Ronald William Seymour | Department of Internal Affairs |
| Lenadeen Simpson-Brown | Te Mana Taiao |
| Steven Wilson | |
| Rore Stafford | |
| Raymond Kumar | Waahi Whanui Trust |
| Alex Hopkin | |
| Alex Shaw | South Waikato District Council |
| Dean Rea | South Waikato District Council |
| Vance Winiata | Maniapoto Maori Trust Board |
| Carmen Kirkwood | Huakina Development Trust |
| P.T. Manaia | Raukawa Trust Board |
| Ora Muru | Raukawa Trust Board |
| Wanda Kiel | Rapana Huakina Development Trust |
| David Edwards | |
| Lynne Stafford | Maniapoto Maori Trust Board |
| Aroha Waetford | Te Puni Kokiri |
| Barry O'Connor | Environment Waikato |
| Lois Livingston | Environment Waikato |
| Angus MacDonald | Environment Waikato |
| Wai Smith | Raukawa Trust Board |
| Mark Ammon | Waitomo District Council |
| Gaylene Roberts | Nga Iwi Topu o Waipa |
| Thomas Tomairangi Smith | |
| Moera Solomon | Waikato Raupatu Lands Trust |
| Peter Tuteao | Ngati Mahuta |
| Tim Manukau | Waikato Raupatu Lands Trust |
| Deanne McMaManen Emery | Ministry of Social Development |
| Lena Adams | Waikato District Health Board |
| Dallas Honey | Waikato District Health Board |
| Dell Hood | Waikato District Health Board |
| Traci Houppapa | Raukawa Trust Board |
| Huirama Te Hiko | Raukawa Trust Board |
| Miriata Kidwell | Raukawa Trust Board |
| Elthea Pakaru | Raukawa Trust Board |
| Basil Pakaru | Raukawa Trust Board |
| Marlene Rangikataua | Raukawa Trust Board |